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September 7, 2016

#### VIA CERTIFIED MAIL

Thomas Nelson, Managing Member Shiloh Group LLC 930 Shiloh Road, Building 44 Windsor, CA 95492

Brian C. Carter, Agent for Service of Process The Shiloh Group LLC 305 N. Main Street Ukiah, CA 95482

Re: NOTICE OF VIOLATIONS AND INTENT TO FILE SUIT UNDER THE FEDERAL WATER POLLUTION CONTROL ACT ("CLEAN WATER ACT") (33 U.S.C. §§ 1251 et seq.)

Dear Mr. Nelson and Mr. Carter:

This firm represents California Sportfishing Protection Alliance ("CSPA") in regard to violations of the Clean Water Act ("the Act") occurring at The Shiloh Group LLC's ("TSG") Industrial Park located at 930 Shiloh Road, in Windsor, California (the "Facility"). This letter is being sent to you as the responsible owners, officers and/or operators of the Facility. Unless otherwise noted, Thomas Nelson and The Shiloh Group, LLC shall hereinafter be collectively referred to as "TSG." CSPA is a non-profit association dedicated to the preservation, protection and defense of the environment, wildlife and natural resources of California waters, including the waters into which TSG discharges polluted storm water.

TSG is in ongoing violation of the substantive and procedural requirements of the Clean Water Act, 33 U.S.C. § 1251 et seq., and National Pollutant Discharge Elimination System ("NPDES") General Permit No. CAS000001, State Water Resources Control Board Water Quality Order No. 91-13-DWQ, as amended by Order No. 92-12-DWQ, Order No. 97-03-DWQ, and Order 2014-0057-DWQ ("General Permit" or "Permit"). On July 1, 2015 the 2015 General Permit went into effect, superseding the 1997 General Permit that was operative between 1997 and June 30, 2015. The 2015 General Permit includes many of the same fundamental requirements and implements many of the same statutory requirements as the 1997 General

<sup>&</sup>lt;sup>1</sup> TSG submitted a Notice of Intent (NOI) to comply with the General Permit for the Windsor Facility on or about June 30, 2015.

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Permit. Violation of both the 1997 and 2015 General Permit provisions is enforceable under the law. 2015 General Permit, Finding A.6.

Pursuant to Section 309(d) of the Act (33 U.S.C. § 1319(d)) and the Adjustment of Civil Monetary Penalties for Inflation (40 C.F.R. § 19.4) each separate violation of the Act subjects TSG to a penalty of up to \$37,500 per day per violation for all violations occurring during the period commencing five years prior to the date of this Notice of Violations and Intent to File Suit. In addition to civil penalties, CSPA will seek injunctive relief preventing further violations of the Act pursuant to Sections 505(a) and (d) (33 U.S.C. §1365(a) and (d)) and such other relief as permitted by law. Lastly, Section 505(d) of the Act (33 U.S.C. § 1365(d)) permits prevailing parties to recover costs and fees, including attorneys' fees.

The Clean Water Act requires that sixty (60) days prior to the initiation of a citizen-enforcement action under Section 505(a) of the Act (33 U.S.C. § 1365(a)), a citizen enforcer must give notice of its intent to file suit. Notice must be given to the alleged violator, the U.S. Environmental Protection Agency, and the Chief Administrative Officer of the water pollution control agency for the State in which the violations occur. See 40 C.F.R. § 135.2. As required by the Act, this letter provides statutory notice of the violations that have occurred, and continue to occur, at the Facility. 40 C.F.R. § 135.3(a). At the expiration of sixty (60) days from the date of this letter, CSPA intends to file suit under Section 505(a) of the Act in federal court against TSG for violations of the Clean Water Act and the Permit.

## I. Background.

#### A. The Clean Water Act.

Congress enacted the CWA in 1972 in order to "restore and maintain the chemical, physical, and biological integrity of the Nation's waters." 33 U.S.C. § 1251. The Act prohibits the discharge of pollutants into United States waters except as authorized by the statute. 33 U.S.C. § 1311; San Francisco BayKeeper, Inc. v. Tosco Corp., 309 F.3d 1153, 1156 (9th Cir. 2002). The Act is administered largely through the NPDES permit program. 33 U.S.C. § 1342. In 1987, the Act was amended to establish a framework for regulating storm water discharges through the NPDES system. Water Quality Act of 1987, Pub. L. 100-4, § 405, 101 Stat. 7, 69 (1987) (codified at 33 U.S.C. § 1342(p)); see also Envtl. Def. Ctr., Inc. v. EPA, 344 F.3d 832, 840-41 (9th Cir. 2003) (describing the problem of storm water runoff and summarizing the Clean Water Act's permitting scheme). The discharge of pollutants without an NPDES permit, or in violation of a permit, is illegal. Ecological Rights Found. v. Pacific Lumber Co., 230 F.3d 1141, 1145 (9th Cir. 2000).

Much of the responsibility for administering the NPDES permitting system has been delegated to the states. See 33 U.S.C. § 1342(b); see also Cal. Water Code § 13370 (expressing California's intent to implement its own NPDES permit program). The CWA authorizes states with approved NPDES permit programs to regulate industrial storm water discharges through individual permits issued to dischargers and/or through the issuance of a single, statewide general permit applicable to all industrial storm water dischargers. 33 U.S.C. § 1342(b).

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Pursuant to Section 402 of the Act, the Administrator of EPA has authorized California's State Board to issue individual and general NPDES permits in California. 33 U.S.C. § 1342

## B. California's General Permit for Storm Water Discharges Associated with Industrial Activities

Between 1997 and June 30, 2015, the General Permit in effect was Order No. 97-03-DWQ, which CSPA refers to as the "1997 General Permit." On July 1, 2015, pursuant to Order No. 2015-0057-DWQ the General Permit was reissued, including many of the same fundamental terms as the prior permit. For purposes of this notice letter, CSPA refers to the reissued permit as the "2015 General Permit." The 2015 General Permit rescinded in whole the 1997 General Permit, except for the expired permit's requirement that annual reports be submitted by July 1, 2015, and for purposes of CWA enforcement. 2015 General Permit, Finding A.6.

Facilities discharging, or having the potential to discharge, storm water associated with industrial activities that have not obtained an individual NPDES permit must apply for coverage under the General Permit by filing a Notice of Intent to Comply ("NOI"). 1997 General Permit, Provision E.1; 2015 General Permit, Standard Condition XXI.A. Facilities must file their NOIs before the initiation of industrial operations. *Id.* Facilities must strictly comply with all of the terms and conditions of the General Permit. A violation of the General Permit is a violation of the CWA. The General Permit contains three primary and interrelated categories of requirements: (1) discharge prohibitions, receiving water limitations and effluent limitations; (2) Storm Water Pollution Prevention Plan ("SWPPP") requirements; and (3) self-monitoring and reporting requirements.

### C. TSG's Windsor Facility

TSG's primary industrial activities at the approximately 31-acre Facility vary with the approximately 60-80 tenant businesses. Among the industrial tenants, activities include fencing installation, wood pallet construction, structural rebar assembly, auto repair and trucking operations. The industrial activities at the Facility fall under a number of Standard Industrial Classification ("SIC") Codes, depending on what businesses are operating at any given time. As of the June 25, 2015 SWPPP the industrial activities at the Facility fall under the following SIC Codes:

- 0721 "Crop Planting, Cultivating, and Protecting"
- 0762 "Farm Management Services"
- 0782 "Lawn and Garden Services"
- 1521 "General Contractors-Single-Family Houses"
- 1522 "General Contractors-Residential Buildings, Other Than Single-Family"

- 1799 "Special Trade Contractors, Not Elsewhere Classified"
- 2448 "Wood Pallets and Skids"
- 2449 "Wood Containers, Not Elsewhere Classified"
- 3449 "Miscellaneous Structural Metal Work"
- 4212 "Local Trucking Without Storage"

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- 1531 "Operative Builders"
- 1541 "General Contractors-Industrial Buildings and Warehouses"
- 1542 "General Contractors-Nonresidential Buildings, Other than Industrial Buildings and Warehouses"
- 1731 "Electrical Work"
- 1741 "Masonry, Stone Setting, and Other Stone Work"
- 1742 "Plastering, Drywall, Acoustical, and Insulation Work"
- 1761 "Roofing, Siding, and Sheet Metal Work"
- 1771 "Concrete Work"
- 1796 "Installation or Erection of Building Equipment, Not Elsewhere"

- 4213 "Trucking, Except Local"
- 4214 "Local Trucking With Storage"
- 4226 "Special Warehousing and Storage, Not Elsewhere Classified"
- 7538 "General Automotive Repair Shops"
- 7692 "Welding Repair"
- 8711 "Engineering Services"
- 8744 "Facilities Support Management Services"
- 8999 "Services, Not Elsewhere Classified"

TSG collects and discharges storm water associated with industrial activities at the Facility through at least fifteen (15) discharge points into Pruitt Creek, which joins Pool Creek and Windsor Creek, which drain into Mark West Creek, which drains into the Russian River. Pruitt Creek, Pool Creek, Windsor Creek, Mark West Creek, and the Russian River are waters of the United States within the meaning of the Clean Water Act.

The General Permit requires TSG to analyze storm water samples for TSS, pH, and Oil and Grease. 1997 General Permit, Section B.5.c.i; 2015 General Permit, Section XI.B.6. Facilities under SIC Codes 2448, 2449 and 3449 must also analyze storm water samples for Chemical Oxygen Demand ("COD"); Zinc ("Zn"); Nitrate plus Nitrite Nitrogen ("N+N"); Iron ("Fe"); and, Aluminum ("Al"). 1997 General Permit, Tables 1-2; 2015 General Permit Tables 1-2.

#### II. TSG's Violations of the Act and Permit.

Based on its review of available public documents, CSPA is informed and believes that TSG is in ongoing violation of both the substantive and procedural requirements of the CWA and the General Permit. These violations are ongoing and continuous. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, TSG is subject to penalties for violations of the Act since September 7, 2011.

A. TSG Discharges Storm Water Containing Pollutants in Violation of the General Permit's Discharge Prohibitions, Receiving Water Limitations and Effluent Limitations.

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TSG's storm water sampling results provide evidence of TSG's failure to comply with the General Permit's discharge prohibitions, receiving water limitations and effluent limitations. Self-monitoring reports under the Permit are deemed "conclusive evidence of an exceedance of a permit limitation." *Sierra Club v. Union Oil*, 813 F.2d 1480, 1493 (9th Cir. 1988).

### 1. Applicable Water Quality Standards.

The General Permit requires that storm water discharges and authorized non-storm water discharges shall not cause or threaten to cause pollution, contamination, or nuisance. 1997 General Permit, Discharge Prohibition A.2; 2015 General Permit, Discharge Prohibition III.C. The General Permit also prohibits discharges that violate any discharge prohibition contained in the applicable Regional Water Board's Basin Plan or statewide water quality control plans and policies. 1997 General Permit, Receiving Water Limitation C.2; 2015 General Permit, Discharge Prohibition III.D. Furthermore, storm water discharges and authorized non-storm water discharges shall not adversely impact human health or the environment, and shall not cause or contribute to a violation of any water quality standards in any affected receiving water. 1997 General Permit, Receiving Water Limitations C.1, C.2; 2015 General Permit, Receiving Water Limitations VI.A, VI.B.

Dischargers are also required to prepare and submit documentation to the Regional Board upon determination that storm water discharges are in violation of the General Permit's Receiving Water Limitations. 1997 General Permit, p. VII; 2015 General Permit, Special Condition XX.B. The documentation must describe changes the discharger will make to its current storm water best management practices ("BMPs") in order to prevent or reduce any pollutant in its storm water discharges that is causing or contributing to an exceedance of water quality standards. *Id*.

The California Toxics Rule ("CTR") is an applicable water quality standard under the Permit, violation of which is a violation of Permit conditions. *Cal. Sportfishing Prot. Alliance v. Chico Scrap Metal, Inc.*, 2015 U.S. Dist. LEXIS 108314, \*21 (E.D. Cal. 2015). CTR establishes numeric receiving water limits for toxic pollutants in California surface waters. 40 C.F.R. § 131.38. The CTR establishes the following numeric limits for pollutants discharged by TSG: Copper – 0.013 mg/L (maximum concentration); Chromium (III) – 0.550 mg/L (maximum concentration); Lead – 0.065 mg/L (maximum concentration); and Zinc – 0.112 mg/L (maximum concentration). The *Water Quality Control Plan for the North Coast Region (Revised May 2011)* ("Basin Plan") also sets forth water quality standards and prohibitions applicable to TSG's storm water discharges. The Basin Plan identifies present and potential beneficial uses for the Russian River, which include municipal and domestic water supply, hydropower generation, agricultural supply, industrial service supply, navigation, wildlife habitat, warm freshwater habitat, cold freshwater habitat, warm and cold spawning, and contact and non-contact water recreation.

### 2. Applicable Effluent Limitations.

Dischargers are required to reduce or prevent pollutants in their storm water discharges through implementation of best available technology economically achievable ("BAT") for toxic

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and nonconventional pollutants and best conventional pollutant control technology ("BCT") for conventional pollutants. 1997 General Permit, Effluent Limitation B.3; 2015 General Permit, Effluent Limitation V.A. Conventional pollutants include Total Suspended Solids, Oil & Grease, pH, Biochemical Oxygen Demand and Fecal Coliform. 40 C.F.R. § 401.16. All other pollutants are either toxic or nonconventional. 40 C.F.R. §§ 401.15-16.

Under the General Permit, benchmark levels established by the EPA ("EPA benchmarks") serve as guidelines for determining whether a facility discharging industrial storm water has implemented the requisite BAT and BCT. *Santa Monica Baykeeper v. Kramer Metals*, 619 F.Supp.2d 914, 920, 923 (C.D. Cal 2009); Final Reissuance of NPDES Storm Water Multi-Sector General Permit for Industrial Activities, 65 Fed. Reg. 64746, 64766 (Oct. 30, 2000); 1997 General Permit, Effluent Limitations B.5-6; 2015 General Permit, Exceedance Response Action XII.A.

The following EPA benchmarks have been established for pollutants discharged by TSG: Total Suspended Solids – 100 mg/L; Oil & Grease – 15.0 mg/L; Aluminum – 0.75 mg/L; Cadmium – 0.0159 mg/L; Copper – 0.0636 mg/L; Iron – 1.0 mg/L; Lead – 0.0816 mg/L; Nickel – 1.417 mg/L; Zinc – 0.117 mg/L; Chemical Oxygen Demand – 120 mg/L; Nitrate plus Nitrite Nitrogen – 0.68 mg/L.

## 3. TSG's Storm Water Sample Results

The following discharges of pollutants from the Facility have violated the discharge prohibitions, receiving water limitations and effluent limitations of the Permit:

# a. Discharge of Storm Water Containing Total Suspended Solids (TSS) at Concentrations in Excess of Applicable EPA Benchmark Value

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)
4/22/16	SW2	TSS	230	100
4/22/16	SW7	TSS	350	100
3/21/16	SW7	TSS	490	100
12/21/15	SW-7	TSS	280	100
10/31/14	SW-2	TSS	210	100
10/31/14	SW-7	TSS	670	100
3/25/14	SW-2	TSS	170	100
3/25/14	SW-7	TSS	310	100
3/13/12	SW-2	TSS	260	100

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3/13/12	SW-7	TSS	190	100
10/22/12	SW-2	TSS	410	100
10/22/12	SW-7	TSS	690	100
3/13/12	SW-1	TSS	110	100
3/13/12	SW-2	TSS	170	100
1/19/12	SW-I	TSS	380	100
1/19/12	SW-2	TSS	230	100
1/19/12	SW-4	TSS	270	100
1/19/12	SW-5	TSS	570	100
1/19/12	SW-6	TSS	650	100

# b. Discharge of Storm Water Containing Zinc (Zn) at Concentrations in Excess of Applicable EPA Benchmark and CTR Values

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)	CTR Criteria (mg/L)
4/22/16	SW2	Zn	0.24	0.117	0.12
12/21/15	SW-2	Zn	0.17	0.117	0.12
11/9/15	SW2	Zn	0.12	0.117	0.12
10/31/14	SW-2	Zn	0.27	0.117	0.12
3/25/14	SW-2	Zn	0.19	0.117	0.12
3/13/12	SW-2	Zn	0.30	0.117	0.12
10/22/12	SW-2	Zn	0.44	0.117	0.12
3/13/12	SW-1	Zn	0.16	0.117	0.12
3/13/12	SW-2	Zn	0.37	0.117	0.12
1/19/12	SW-1	Zn	0.33	0.117	0.12
1/19/12	SW-2	Zn	0.38	0.117	0.12
1/19/12	SW-3	Zn	0.35	0.117	0.12
1/19/12	SW-4	Zn	0.34	0.117	0.12
1/19/12	SW-5	Zn	0.45	0.117	0.12
1/19/12	SW-6	Zn	1.7	0.117	0.12

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## c. Discharge of Storm Water Containing Aluminum (Al) at Concentrations in Excess of Applicable EPA Benchmark Value

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)
4/22/16	SW2	Al	8.8	0.75
3/21/16	SW2	Al	1.1	0.75
12/21/15	SW-2	Al	4.5	0.75
11/9/15	SW2	Al	2.0	0.75
10/31/14	SW-2	Al	8.0	0.75
3/25/14	SW-2	Al	4.1	0.75
3/13/12	SW-2	Al	6.4	0.75
10/22/12	SW-2	Al	11	0.75
3/13/12	SW-1	Al	5.9	0.75
3/13/12	SW-2	Al	6.6	0.75
1/19/12	SW-1	Al	9.5	0.75
1/19/12	SW-2	Al	5.9	0.75
1/19/12	SW-3	Al	1.7	0.75
1/19/12	SW-4	Al	7.8	0.75
1/19/12	SW-5	Al	18	0.75
1/19/12	SW-6	Al	18	0.75

# d. Discharge of Storm Water Containing Copper (Cu) at Concentrations in Excess of Applicable EPA Benchmark and CTR Values

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)	CTR Criteria (mg/L)
4/22/16	SW2	Cu	0.075	0.0332	0.013
12/21/15	SW-2	Cu	0.057	0.0332	0.013
10/31/14	SW-2	Cu	0.056	0.0332	0.013
3/25/14	SW-2	Cu	0.062	0.0332	0.013
11/19/13	SW-2	Cu	0.095	0.0332	0.013

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3/13/12	SW-2	Cu	0.12	0.0332	0.013
10/22/12	SW-2	Cu	0.12	0.0332	0.013
3/13/12	SW-1	Cu	0.053	0.0332	0.013
3/13/12	SW-2	Cu	0.072	0.0332	0.013
1/19/12	SW-1	Cu	0.091	0.0332	0.013
1/19/12	SW-2	Cu	0.075	0.0332	0.013
1/19/12	SW-5	Cu	0.13	0.0332	0.013
1/19/12	SW-6	Cu	0.28	0.0332	0.013

## e. Discharge of Storm Water Containing Iron (Fe) at Concentrations in Excess of Applicable EPA Benchmark Value

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)
4/22/16	SW2	Fe	9.9	1.00
3/21/16	SW2	Fe	1.5	1.00
12/21/15	SW-2	Fe	5.9	1.00
11/9/15	SW2	Fe	2.8	1.00
10/31/14	SW-2	Fe	11	1.00
3/25/14	SW-2	Fe	6.1	1.00
3/13/12	SW-2	Fe	11	1.00
10/22/12	SW-2	Fe	17	1.00
3/13/12	SW-1	Fe	7.3	1.00
3/13/12	SW-2	Fe	9.2	1.00
1/19/12	SW-1	Fe	14	1.00
1/19/12	SW-2	Fe	9.9	1.00
1/19/12	SW-3	Fe	2.5	1.00
1/19/12	SW-4	Fe	12	1.00
1/19/12	SW-5	Fe	27	1.00
1/19/12	SW-6	Fe	33	1.00

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# f. Discharge of Storm Water Containing Lead (Pb) at Concentrations in Excess of Applicable EPA Benchmark and CTR Values

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)	CTR Criteria (mg/L)
3/13/12	SW-2	Pb	0.069	0.0816	0.065
1/19/12	SW-3	Pb	0.12	0.0816	0.065
1/19/12	SW-6	Pb	0.33	0.0816	0.065

## g. Discharge of Storm Water Containing Nitrate plus Nitrite Nitrogen (N+N) at Concentrations in Excess of Applicable EPA Benchmark Value

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)
4/22/16	SW2	N+N	1.1	0.68
3/21/16	SW2	N+N	.77	0.68
12/21/15	SW-2	N+N	3.0	0.68
11/9/15	SW2	N+N	12.0	0.68
10/31/14	SW-2	N+N	8.0	0.68
3/25/14	SW-2	N+N	11	0.68
11/19/13	SW-2	N+N	3.7	0.68
3/13/12	SW-2	N+N	6.2	0.68
10/22/12	SW-2	N+N	7.7	0.68
3/13/12	SW-1	N+N	1.8	0.68
3/13/12	SW-2	N+N	1.8	0.68
1/19/12	SW-1	N+N	4.9	0.68
1/19/12	SW-2	N+N	6.1	0.68
1/19/12	SW-3	N+N	2.3	0.68
1/19/12	SW-4	N+N	1.4	0.68
1/19/12	SW-5	N+N	6.0	0.68
1/19/12	SW-6	N+N	6.6	0.68

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# h. Discharge of Storm Water Containing pH at Concentrations in Excess of Applicable EPA Benchmark Value

Date	Discharge Point	Parameter	Concentration in Discharge (mg/L)	EPA Benchmark Value (mg/L)
3/25/14	SW-7	рН	10.02	6.0 - 9.0

# i. TSG's Sample Results Are Evidence of Violations of the General Permit

TSG's sample results demonstrate violations of the Permit's discharge prohibitions, receiving water limitations and effluent limitations set forth above. CSPA is informed and believes that TSG has known that its storm water contains pollutants at levels exceeding General Permit standards since at least September 7, 2011.

CSPA alleges that such violations occur each time storm water discharges from the Facility. Attachment A hereto, sets forth the specific rain dates on which CSPA alleges that TSG has discharged storm water containing impermissible levels of Total Suspended Solids, pH, Aluminum, Copper, Iron, Lead, Zinc, and Nitrate plus Nitrite Nitrogen in violation of the General Permit. 1997 General Permit, Discharge Prohibition A.2, Receiving Water Limitations C.1 and C.2; 2015 General Permit, Discharge Prohibitions III.C and III.D, Receiving Water Limitations VI.A, VI.B.

#### 4. TSG Has Failed to Implement BAT and BCT

Dischargers must implement BMPs that fulfill the BAT/BCT requirements of the CWA and the General Permit to reduce or prevent discharges of pollutants in their storm water discharges. 1997 General Permit, Effluent Limitation B.3; 2015 General Permit, Effluent Limitation V.A. To meet the BAT/BCT standard, dischargers must implement minimum BMPs and any advanced BMPs set forth in the General Permit's SWPPP Requirements provisions where necessary to reduce or prevent pollutants in discharges. *See* 1997 General Permit, Sections A.8.a-b; 2015 General Permit, Sections X.H.1-2.

TSG has failed to implement the minimum BMPs required by the General Permit, including: good housekeeping requirements; preventive maintenance requirements; spill and leak prevention and response requirements; material handling and waste management requirements; erosion and sediment controls; employee training and quality assurance; and record keeping. Permit, Section X.H.1(a-g). TSG has further failed to implement advanced BMPs necessary to reduce or prevent discharges of pollutants in its storm water sufficient to meet the BAT/BCT standards, including: exposure minimization BMPs; containment and discharge reduction BMPs; treatment control BMPs; or other advanced BMPs necessary to comply with the General Permit's effluent limitations. 1997 General Permit, Section A.8.b; 2015 General Permit, Sections X.H.2.

Each day that TSG has failed to develop and implement BAT and BCT at the Facility in

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violation of the General Permit is a separate and distinct violation of Section 301(a) of the Act, 33 U.S.C. § 1311(a). TSG has been in violation of the BAT and BCT requirements at the Facility every day since at least September 7, 2011.

# 5. TSG Has Failed to Implement an Adequate Monitoring Implementation Plan.

The General Permit requires dischargers to implement a Monitoring Implementation Plan. 1997 General Permit Section B; 2015 General Permit, Section X.I. As part of their monitoring plan, dischargers must identify all storm water discharge locations. 1997 General Permit Section A.4.b; 2015 General Permit, Section X.I.2. Dischargers must then conduct monthly visual observations of each drainage area, as well as visual observations during discharge sampling events. 1997 General Permit Section B.4 and 8; 2015 General Permit, Section XI.A.1 and 2.

Dischargers must collect and analyze storm water samples from two (2) storm events within the first half of each reporting year (July 1 to December 31) and two (2) storm events during the second half of each reporting year (January 1 to June 3). 2015 General Permit, Section XI.B. Section XI.B requires dischargers to sample and analyze during the wet season for basic parameters such as pH, total suspended solids ("TSS") and oil and grease ("O&G"), certain industry-specific parameters set forth in Table 2 of the General Permit, and other pollutants likely to be in the storm water discharged from the facility based on the pollutant source assessment. 2015 General Permit, Section XI.B.6. Dischargers must submit all sampling and analytical results via SMARTS within thirty (30) days of obtaining all results for each sampling event. 2015 General Permit Section XI.B.11. TSG has failed to develop and implement an adequate Monitoring Implementation Plan. These failures include: not sampling from all discharge locations, not analyzing all samples for all required parameters and using incorrect test methods to analyze certain parameters.

Each day that TSG has failed to develop and implement an adequate Monitoring Implementation Plan is a separate and distinct violation of the Act and Permit. TSG has been in violation of the Monitoring Implementation Plan requirements every day since at least September 7, 2011.

# 6. TSG Has Failed to Develop and Implement an Adequate Storm Water Pollution Prevention Plan.

The General Permit requires dischargers to develop and implement a site-specific SWPPP. 1997 General Permit, Section A.1; 2015 General Permit, Section X.A. The SWPPP must include, among other elements: (1) the facility name and contact information; (2) a site map; (3) a list of industrial materials; (4) a description of potential pollution sources; (5) an assessment of potential pollutant sources; (6) minimum BMPs; (7) advanced BMPs, if applicable; (8) a monitoring implementation plan; (9) annual comprehensive facility compliance evaluation; and (10) the date that the SWPPP was initially prepared and the date of each SWPPP amendment, if applicable. See id.

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Dischargers must revise their SWPPP whenever necessary and certify and submit via the Regional Board's Storm Water Multiple Application and Report Tracking System ("SMARTS") their SWPPP within 30 days whenever the SWPPP contains significant revisions(s); and, certify and submit via SMARTS for any non-significant revisions not more than once every three (3) months in the reporting year. 2015 General Permit, Section X.B; see also 1997 General permit, Section A.

CSPA's investigation indicates that TSG has been operating with an inadequately developed or implemented SWPPP in violation of General Permit requirements. TSG has failed to evaluate the effectiveness of its BMPs and to revise its SWPPP as necessary, resulting in the Facility's numerous effluent limitation violations. Each day TSG failed to develop and implement an adequate SWPPP is a violation of the General Permit. The SWPPP violations described above were at all times in violation of Section A of the 1997 General Permit, and Section X of the 2015 General Permit. TSG have been in violation of these requirements at the Facility every day since at least September 7, 2011.

### III. Persons Responsible for the Violations.

CSPA puts TSG on notice that they are the persons and entities responsible for the violations described above. If additional persons are subsequently identified as also being responsible for the violations set forth above, CSPA puts TSG on formal notice that it intends to include those persons in this action.

### IV. Name and Address of Noticing Parties.

The name, address and telephone number of each of the noticing parties is as follows:

Bill Jennings, Executive Director California Sportfishing Protection Alliance 3536 Rainer Avenue Stockton, CA 95204 (209) 464-5067

#### V. Counsel.

CSPA has retained legal counsel to represent it in this matter. Please direct all communications to:
Andrew L. Packard
William N. Carlon
Law Offices of Andrew L. Packard
100 Petaluma Boulevard North, Suite 301
Petaluma, CA 94952
(707) 763-7227
Andrew@PackardLawOffices.com

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#### VI. Conclusion

CSPA believes this Notice of Violations and Intent to File Suit sufficiently states grounds for filing suit. We intend to file a citizen suit under Section 505(a) of the CWA against TSG and their agents for the above-referenced violations upon the expiration of the 60-day notice period. If you wish to pursue remedies in the absence of litigation, we suggest that you initiate those discussions within the next 20 days so that they may be completed before the end of the 60-day notice period. We do not intend to delay the filing of a complaint in federal court if discussions are continuing when that period ends.

Sincerely,

Andrew L. Packard

Law Offices of Andrew L. Packard

Counsel for California Sportfishing Protection

Alliance

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### SERVICE LIST

## **VIA CERTIFIED MAIL**

Gina McCarthy, Administrator U.S. Environmental Protection Agency 1200 Pennsylvania Ave., N.W. Washington, D.C. 20460

Jared Blumenfield, Regional Administrator U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105

Hon. Loretta Lynch U.S. Attorney General U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, DC 20530-0001

Thomas Howard, Executive Director State Water Resources Control Board P.O. Box 100 Sacramento, CA 95812

Matthias St. John, Executive Officer North Coast Regional Water Quality Control Board 5550 Skylane Boulevard Suite A Santa Rosa, CA 95403

# ATTACHMENT A Notice of Intent to File Suit, TSG Significant Rain Events,\* September 7, 2011 – September 7, 2016

October 4, 2011	October 22, 2012	June 26, 2013	November 30, 2014
October 5, 2011	October 23, 2012	September 21, 2013	December 1, 2014
October 6, 2011	October 24, 2012	September 22, 2013	December 2, 2014
October 11, 2011	October 25, 2012	October 1, 2013	December 3, 2014
November 6, 2011	November 1, 2012	November 19, 2013	December 4, 2014
November 12, 2011	November 17, 2012	November 20, 2013	December 6, 2014
November 20, 2011	November 18, 2012	December 7, 2013	December 9, 2014
November 24, 2011	November 20, 2012	February 2, 2014	December 11, 2014
November 25, 2011	November 21, 2012	February 3, 2014	December 12, 2014
December 15, 2011	November 28, 2012	February 6, 2014	December 13, 2014
January 20, 2012	November 29, 2012	February 8, 2014	December 15, 2014
January 21, 2012	November 30, 2012	February 9, 2014	December 16, 2014
January 22, 2012	December 1, 2012	February 10, 2014	December 17, 2014
January 23, 2012	December 2, 2012	February 16, 2014	December 18, 2014
February 7, 2012	December 3, 2012	February 27, 2014	December 19, 2014
February 8, 2012	December 5, 2012	February 28, 2014	December 20, 2014
February 11, 2012	December 16, 2012	March 1, 2014	December 21, 2014
February 13, 2012	December 17, 2012	March 4, 2014	January 17, 2015
February 29, 2012	December 21, 2012	March 6, 2014	February 7, 2015
March 1, 2012	December 22, 2012	March 26, 2014	February 8, 2015
March 12, 2012	December 23, 2012	March 27, 2014	February 9, 2015
March 13, 2012	December 24, 2012	March 29, 2014	March 23, 2015
March 14, 2012	December 25, 2012	March 30, 2014	April 6, 2015
March 15, 2012	December 26, 2012	April 1, 2014	April 7, 2015
March 16, 2012	December 29, 2012	April 2, 2014	April 8, 2015
March 17, 2012	January 6, 2013	April 4, 2014	April 25, 2015
March 23, 2012	January 24, 2013	April 5, 2014	July 10, 2015
March 24, 2012	February 20, 2013	April 26, 2014	September 17, 2015
March 25, 2012	March 6, 2013	September 18, 2014	October 29, 2015
March 27, 2012	March 7, 2013	September 25, 2014	November 2, 2015
March 28, 2012	March 20, 2013	October 15, 2014	November 9, 2015
March 31, 2012	March 21, 2013	October 25, 2014	November 10, 2015
April 1, 2012	March 31, 2013	October 26, 2014	November 15, 2015
April 10, 2012	April 1, 2013	November 1, 2014	November 25, 2015
April 11, 2012	April 4, 2013	November 13, 2014	December 4, 2015
April 12, 2012	April 5, 2013	November 19, 2014	December 5, 2015
April 13, 2012	May 28, 2013	November 20, 2014	December 6, 2015
April 24, 2012	June 10, 2013	November 21, 2014	December 7, 2015
April 25, 2012	June 25, 2013	November 22, 2014	December 11, 2015
December 10, 2015	March 14, 2016	November 29, 2014	December 13, 2015
December 14, 2015	April 9, 2016		

<sup>\*</sup> Dates gathered from publicly available rain and weather data collected at stations located near the Facility.

# ATTACHMENT A Notice of Intent to File Suit, TSG Significant Rain Events,\* September 7, 2011 – September 7, 2016

December 10, 2015	April 10 2016
December 19, 2015 December 21, 2015	April 10, 2016 April 14, 2016
December 21, 2015	April 22, 2016
December 24, 2015	April 23, 2016
January 4, 2016	May 8, 2016
• •	•
January 5, 2016	May 22, 2016
January 6, 2016	June 18, 2016
January 7, 2016	
January 9, 2016	
January 10, 2016	
January 13, 2016	
January 14, 2016	
January 15, 2016	
January 16, 2016	
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March 7, 2016	
March 8, 2016	
March 9, 2016	
March 10, 2016	
March 11, 2016	
March 12, 2016	
March 13, 2016	
March 21, 2016	
March 22, 2016	

<sup>\*</sup> Dates gathered from publicly available rain and weather data collected at stations located near the Facility.